

August 27, 2019

<u>VIA EMAIL</u> mdecarlo@veronanj.com

Michael DeCarlo Engineering Manager Township of Verona Engineering Dept. 10 Commerce CT., Verona, NJ 07044 (973) 239-8146

Re: Multi-Way STOP Analysis Forest Ave & Marion Rd Township of Verona, Essex County, NJ <u>Project No.: 192554</u>

Dear Mr. DeCarlo,

Bright View Engineering, LLC, was tasked by The Township of Verona (*the Township here-in*) with performing an evaluation of the existing traffic pattern at the intersection of Forest Ave & Marion Rd. This analysis was performed to assess the implementation of a Multi-Way STOP control at the subject intersection and to assess the necessity for any additional traffic treatments which could be considered in the study area.

Bright View Engineering (*BVE here-in*), in coordination with the Township, collected data during various site visits and was provided data by the Township to assess the existing conditions at the project intersection. The collected data and observations were utilized to determine if the existing traffic conditions in the project area justify the implementation of the new traffic pattern. This analysis was performed per the standards set forth within NJSA 39:4-8, 39:4-138 & 39:4-197 (*Title 39*), the applicable requirements of the Federal Highway Administration's (*FHWA*) Manual on Uniform Traffic Control Devices (*MUTCD*), and the American Association of State Highway and Transportation Officials' (*AASHTO*) A Policy on Geometric Design of Highways and Streets (*The Green Book*). The following points were considered within the scope of our study:

- > An inventory of the roadway facilities in the project vicinity, including the existing physical and traffic operating characteristics;
- > Accident data along roadway segments interconnecting the study intersections;
- > Traffic volume data collection at the study intersection; and
- > Summary and Conclusions.



EXISTING CONDITIONS

Multiple field investigations were conducted to obtain an inventory of existing roadway conditions, posted traffic controls, adjacent land uses, lane configurations of the roadways in the study area, and existing vehicular and pedestrian traffic patterns. The following is a brief description of the roadways:

Forest Ave is a north-south oriented roadway which spans approximately 0.68 miles through the Township of Verona. The roadway segment is bounded by Fairway Ave to the south and Bloomfield Ave (CR 506) to the north. Forest Ave continues on past Fairway Ave into the Municipality of West Orange. There are no NJDOT Straight-line Diagrams available for this roadway. We did not observe any speed limit signs posted in the study area, however, based on the surrounding land uses (residential, school, and public green space) and the operating characteristics of the roadway, it is our opinion that the speed limit should be posted at 25 MPH; Per the guidance presented within the New Jersey Statutes Title 39, Chapter 4, Section 98, and the provisions set forth in R.S.39:4-96 and R.S.39:4-97.

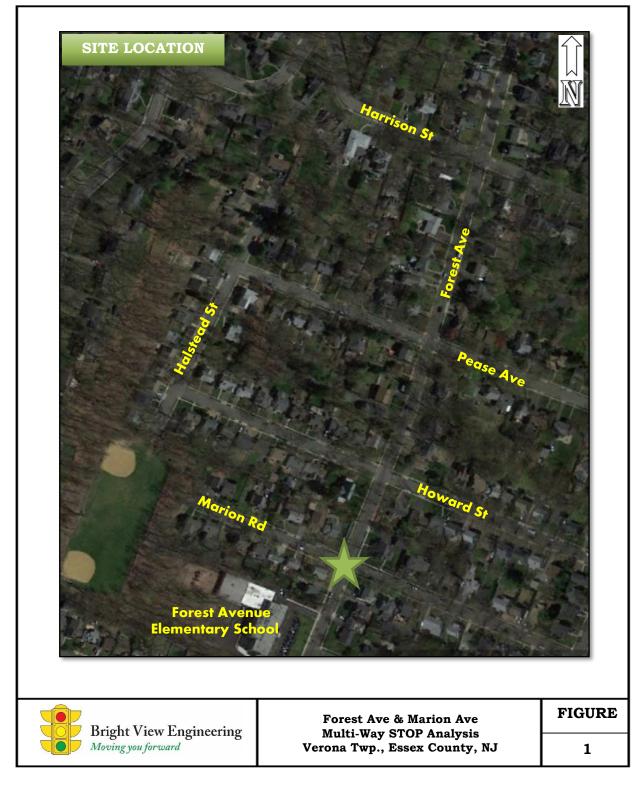
Forest Ave operates as the mainline at the study intersection and is allowed free flow movement in the study area. The roadway provides for approximately 28 feet of pavement width at the intersection. Two-way travel is permitted along Forest Ave in the study area. We observed two parking prohibition signs along Forest Ave on the east side of the roadway; the signs indicated "No Parking This Side". Crosswalks are striped across the roadway in a "ladder" pattern. We observed curb ramps and tactile surfaces at all four corners of the intersection. Both the status of the sidewalk and roadway surfaces appeared to be in good, serviceable condition. Based on our review of its operating characteristics, it is our opinion that this roadway should be classified as a "Local Road" under Municipal jurisdiction. We observed the Forest Ave Elementary School is located one block south from the study intersection, across from Maple Terrace.

Marion Rd is an east-west oriented roadway which spans approximately 0.23 miles through Verona Township. There are no NJDOT Straight-line Diagrams available for this roadway. Marion Rd is bounded by a dead-end to the west, and S. Prospect St to the east. We did not observe a posted speed limit at the study intersection. Based on the surrounding land uses (mainly residential in nature, elementary school, and green space) and the operating characteristics of the roadway, it is our opinion that the speed limit should be posted at 25 MPH. Per New Jersey Statutes Title 39, Chapter 4, Section 98, and the provisions set forth in R.S.39:4-96 and R.S.39:4-97, the study area should be posted at 25 MPH as it is mainly residential in nature.

The roadway provides for approximately 26 feet of pavement width at the intersection and allows for two-way travel. On-street parking is permitted along both approaches; however, we did observe parking prohibition signs along the west approach of Marion Rd in the study area. Crosswalks are striped across the roadway in a "ladder" pattern. Based on our review of its operating characteristics, it is our opinion that this roadway should be classified as a "*Local Road*" under Municipal jurisdiction.



Multi-Way Stop Analysis & Traffic Calming Forest Ave & Marion Rd Project No.: 192554 August 27, 2019 Page 3 of 13



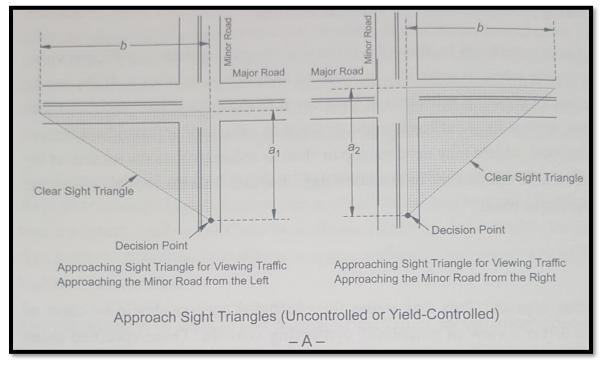


Multi-Way Stop Analysis & Traffic Calming Forest Ave & Marion Rd Project No.: 192554 August 27, 2019 Page 4 of 13

SIGHT DISTANCE

BVE performed multiple site visits throughout the course of this project. During our site visits to the study intersection we observed some issues with sight distance for both stopped vehicles on the side street approaches and for vehicles approaching along the mainline. We observed foliage, landscaping treatments, signs, utility poles, and grade changes which affect the site triangles along both approaches to Forest Ave. Sight obstructions were particularly prevalent along the west approach of Marion Rd to Forest Ave due to the corner properties being elevated above the adjacent sidewalk and roadway surface.

We based our findings upon guidance from AASHTO's A Policy on Geometric Design of Highways and Streets, 2011 Edition. From this design manual we utilized the guidance provided for sight distance for vehicles performing either a through/ right turn movement or a left turn movement from a full stop (*Tables 9-6 & 9-8*). Based on the speed limit, we estimated a Design Speed of 30 MPH for both roadways. We then used *Table 9-6* to determine a Stopping Sight Distance of 200' and an Intersection Sight Distance of 335' for a left turning vehicle from a full stop. This movement requires the greatest sight distance. We then used *Table 9-8* to determine an Intersection Sight Distance of 290' for a through/ right turning vehicle from a full stop.



Figure(s) 2, below, depicts the sight lines and sight triangle for a vehicle at an intersection.

Figure 2 – Sight Triangles



Multi-Way Stop Analysis & Traffic Calming Forest Ave & Marion Rd Project No.: 192554 August 27, 2019 Page 5 of 13

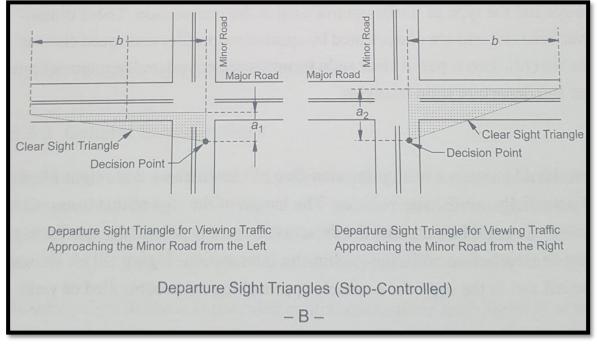


Figure 2 (continued)

We found both the Stopping Sight Distance for an approaching vehicle on Forest Ave (200' min. req.) and Intersection Sight Distance for stopped vehicles on Marion Rd (335' min. req. for left; 290' for a through/right) to be insufficient; particularly for the west approach of Marion Rd which has more objects within the sight triangle at both the north and south corners. The Sight Triangles at the study intersections contained obstructions, which included both foliage and fence along the corner properties, and foliage within the grass strips between the sidewalk and roadway, and grade differences in elevation between the corner properties and the adjacent roadway. While we did observe some parking prohibition in place along the west leg of Marion Rd and the east side of Forest Ave, we recommend that the Township implement additional parking prohibition signage and refresh the striping along all corners of the study intersections within the sight triangles at the intersection.

We observed that visibility was somewhat improved when motorists pulled their vehicles forward into the crosswalk area and observed traffic, however, sight obstruction at the corners still remained. We noted that the Forest Avenue Elementary School is located approximately 1 block south of the study intersection and that this intersection is located on a school route. Stopping sight distance was also affected by the sight obstructions on the corners. Approaching vehicles would have difficulty observing stopped vehicles until they began pulling into the crosswalk area along the side streets. It is our opinion based upon the AASHTO Guidelines that obstructions exist within the sight triangles at the study intersection and **sight distance requirements for both**



Multi-Way Stop Analysis & Traffic Calming Forest Ave & Marion Rd Project No.: 192554 August 27, 2019 Page 6 of 13

approaching and stopped vehicles are not met at the study intersection. We have included photos of the sight distance conditions for this intersection and attached them below. We took photographs which are representative of a vehicle stopped at the STOP Sign and within the crosswalk area of each STOP Controlled approach facing both north and south.



(from left to right) The first image represents a car stopped at the STOP Sign/ STOP Bar along the west leg of Marion Rd facing southbound; The second image represents a car stopped at the STOP Sign along the west leg of Marion Rd facing northbound.



(from left to right) The first image represents a car stopped at the crosswalk along the west leg of Marion Rd facing southbound; The second image represents a car stopped at the crosswalk along the west leg of Marion Rd facing northbound.



Multi-Way Stop Analysis & Traffic Calming Forest Ave & Marion Rd Project No.: 192554 August 27, 2019 Page 7 of 13



(from left to right) The first image represents a car stopped at the STOP Bar along the east leg of Marion Rd facing southbound; The second image represents a car stopped at the STOP Bar along the east leg of Marion Rd facing northbound.



(from left to right) The first image represents a car stopped at the crosswalk along the east leg of Marion Rd facing southbound; The second image represents a car stopped at the crosswalk along the east leg of Marion Rd facing northbound.



Based upon the sight distance conditions observed at the study intersection, and this locations proximity to the Forest Ave Elementary School, it is our opinion that these conditions present a safety concern for both vehicles and pedestrians, and that this location meets the requirements set forth within the optional guidance presented within MUTCD for considering the implementation of a Multi-Way STOP control (2B.07 - Parts 05.A, 05.C & 05.D). The aforementioned requirements are outlined within the *Summary* section.

Additionally, it is our opinion based upon the existing traffic conditions, the location of the Forest Ave Elementary School, and the existing Multi-Way STOP control at the intersection of Morningside Rd, that implementing a Multi-Way STOP control at the study intersection would help improve traffic operations and traffic safety along Forest Ave in front of the school by having Multi-Way STOP installations along both sides of the school building frontage.

DATA COLLECTION

ACCIDENT HISTORY DATA

BVE was provided with accident data by the Verona Township Police Department for the Forest Ave roadway segment. This accident data ranged from October 2016 to January 2019. Based upon this information, we observed that there were no accidents report at this location for the provided accident range.

TRAFFIC VOLUME DATA

Traffic Volume data was collected by Bright View Engineering and analyzed as per the recommended ITE and MUTCD standards. Manual Turning Movement Counts (*MTMC*) were collected at the intersection of Marion Rd & Forest Ave on Tuesday, August 13, 2019, for both AM and PM Peak Periods. We elected to collect our data on Tuesday as this represents a typical weekday under normal traffic operation. It is important to note, however, that this data was collected during August when school is out of session. As such, this data does not account for school traffic.

Counts were conducted between the weekday hours of 7:00 AM and 9:00 AM in the morning and 4:00 PM and 6:00 PM in the evening. Based on the traffic volumes observed, the intersection AM Peak Hours occurred from 8:00 AM to 9:00 AM and PM Peak Hours were observed from 5:00 PM to 6:00 PM. The following table details the peak hour traffic volumes observed at the study interactions:



| Peak Hour of Operation | Forest Ave SB | | | Marion Rd WB | | | Forest Ave NB | | | Marion Rd EB | | |
|---------------------------|------------------|------|------|-----------------|------|------|------------------|------|------|-----------------|------|------|
| | Right | Thru | Left | Right | Thru | Left | Right | Thru | Left | Right | Thru | Left |
| 8:00 AM 9:00 AM | 3 | 37 | 4 | 2 | 2 | 3 | 0 | 85 | 2 | 2 | 3 | 5 |
| 5:00 PM 6:00 PM | 4 | 77 | 3 | 2 | 0 | 2 | 1 | 67 | 0 | 4 | 1 | 6 |

 Table 3 – 2019 Existing Traffic Volumes

From **Table 3** above we noticed that the Forest Ave approaches process approximately 90% of the traffic through the study intersection during both the AM and PM Peak Hour Periods. Based upon the existing traffic conditions, Forest Ave is clearly defined as the mainline approach at the study intersection.

We observe from the Count Data above in **Table 3** that the volumes at the intersection do not meet the volume requirements set forth for a Multi-Way STOP which are detailed below. As the AM and PM Peak Hours typically represent highest two (2) hours of traffic experienced at an intersection or along a roadway segment, and neither of these hours meet or exceed the criteria set forth below, based upon the data collected the volume criteria is not satisfied.

- the major street approaches (total of both approaches) averages at least 300 vehicles per hour for any 8 hours of an average day; and
- the combined vehicular, pedestrian, and bicycle volume entering the minor street approaches (total of both approaches) averages at least 200 units per hour for the same 8 hours.

We observe from the volume table above that the volumes for both the major and minor streets do not meet the 300 and 200 vehicles per hour volume requirements respectively during the peak hour. As such, the installation of a Multi-Way STOP at this location cannot be warranted based upon the volume requirements at this time. HOWEVER, due to the roadway geometry and sight distance concerns, and the adjacent elementary school, we do recommend that a Multi-Way STOP control be implemented at this intersection to prevent any motor vehicle and pedestrian conflicts. Additionally, by installing a Multi-Way STOP installation at the study intersection, this installation would pair up with the existing Multi-Way STOP at Morningside Rd. This would improve the overall safety and operation of traffic along the Forest Ave roadway segment in front of the elementary school.

Based upon the existing roadway geometry, surrounding land uses, and sight distance conditions, we would recommend that the Multi-Way STOP Control be implemented at this location, creating a four-way STOP controlled intersection. It is our opinion that this is appropriate based upon the existing sight distance limitations at the intersection and safety concerns for the adjacent



elementary school. Our recommendations are based upon the guidance presented within sections 2B.04, 2B.05, 2B.06, & 2B.07 of the MUTCD.

SUMMARY

BVE performed on-site observations and an in-depth review of both traffic volume, speed, and accident data provided by the Township of Verona for the study intersections.

The results of our analysis indicate that a Multi-Way STOP **is recommended** at the intersection of Forest Ave & Marion Rd due to the existing geometric conditions and surrounding land uses. Additionally, foliage along the corners of the study intersection should be trimmed back in order to improve sight distance at the intersection and help prevent any turning conflicts. A Multi-Way STOP should be implemented at this location in order to improve the overall safety and operation of the intersection.

We observed during out field visits that the parking prohibition striping that is in place is worn and from everyday wear and tear. Parking prohibition signage and fresh striping should be implemented at all corners based upon the guidance presented within Title 39. Prohibiting parking along this area will help reduce potential sight obstructions at the corners of the intersection.

We utilized the following criteria in evaluating the study location for the application of a Multi-Way STOP treatment. Based upon MUTCD, Section 2B.07 Multi-Way Stop Applications, the following justification is provided: Support:

01 Multi-way stop control can be useful as a safety measure at intersections if certain traffic conditions exist. Safety concerns associated with multi-way stops include pedestrians, bicyclists, and all road users expecting other road users to stop. Multi-way stop control is used where the volume of traffic on the intersecting roads is approximately equal.

02 The restrictions on the use of STOP signs described in <u>Section 2B.04</u> also apply to multi-way stop applications.

Guidance:

03 The decision to install multi-way stop control should be based on an engineering study.

04 The following criteria should be considered in the engineering study for a multi-way STOP sign installation:



- A. Where traffic control signals are justified, the multi-way stop is an interim measure that can be installed quickly to control traffic while arrangements are being made for the installation of the traffic control signal.
- **B.** Five or more reported crashes in a 12-month period that are susceptible to correction by a multi-way stop installation. Such crashes include right-turn and left-turn collisions as well as right-angle collisions.
- C. Minimum volumes:
 - 1. The vehicular volume entering the intersection from the major street approaches (total of both approaches) averages at least 300 vehicles per hour for any 8 hours of an average day; and
 - 2. The combined vehicular, pedestrian, and bicycle volume entering the intersection from the minor street approaches (total of both approaches) averages at least 200 units per hour for the same 8 hours, with an average delay to minor-street vehicular traffic of at least 30 seconds per vehicle during the highest hour; but
 - 3. If the 85th-percentile approach speed of the major-street traffic exceeds 40 mph, the minimum vehicular volume warrants are 70 percent of the values provided in Items 1 and 2.
- **D.** Where no single criterion is satisfied, but where Criteria B, C.1, and C.2 are all satisfied to 80 percent of the minimum values. Criterion C.3 is excluded from this condition.

Option:

05 Other criteria that may be considered in an engineering study include:

- A. The need to control left-turn conflicts;
- **B.** The need to control vehicle/pedestrian conflicts near locations that generate high pedestrian volumes;
- **C.** Locations where a road user, after stopping, cannot see conflicting traffic and is not able to negotiate the intersection unless conflicting cross traffic is also required to stop; and
- **D.** An intersection of two residential neighborhood collector (through) streets of similar design and operating characteristics where multi-way stop control would improve traffic operational characteristics of the intersection.



CONCLUSIONS & RECOMMENDATIONS

It is our opinion, based on our field observations, the above guidance from MUTCD, and the existing geometric conditions at the study intersection that a Multi-Way STOP application *is recommended* for Forest Ave & Marion Rd at this time. We provide the following reasons to substantiate our findings:

- While the volumes observed at the study intersection did not meet the criteria set forth by MUTCD for a Multi-Way STOP application, we did have some concerns regarding pedestrian safety and circulation through the intersection due to the location of the adjacent elementary school and public green space. Additionally, a Multi-Way STOP control at the study intersection would pair up with the existing Multi-Way STOP at the intersection of Morningside Rd & Forest Ave, and help improve the overall safety and operation of traffic along the Forest Ave roadway segment in front of the elementary school;
- The accident data presented did not meet the requirements set forth within the MUTCD for a Multi-Way STOP Control (*5 correctable incidents within a 12-month period*). However, based upon the sight distance conditions observed at the study intersection, and this locations proximity to the Forest Ave Elementary School, it is our opinion that these conditions present a safety concern for both vehicles and pedestrians,
- Based upon the existing conditions it is our opinion that the intersection of Marion Rd & Forest Ave meets the requirements set forth within the optional guidance presented within MUTCD for considering the implementation of a Multi-Way STOP control (2B.07 Parts 05.A, 05.C & 05.D);
- We observed limited sight distance for both stopped vehicles and for vehicles approaching the study intersection. We found both the Stopping Sight Distance along the mainline (200' min. req.) and Intersection Sight Distance for stopped vehicles on the side street (335' for left; 290' for right) to be insufficient. This is particularly evident for the corner properties on the west side of the intersection where there is an elevation difference between the corner properties and the adjacent roadway surface. Our findings were based upon guidance from AASHTO's Policy on Geometric Design of Highways and Streets;
- The sight triangles along the corners at the study intersections were obstructed due to foliage, fencing, sign poles, utility poles, changes in grade, and landscaping features adjacent to the travel way along adjacent property frontage. The Township should work with its residents to address some of these issues, within reason;
- We recommend that the intersection be restriped to prohibit parking near points of conflict per the guidance set forth in *MUTCD* and *Title 39:4-138*. This will help keep vehicles off of the corners at intersection and improve sight distance.



- We did not observe any speed limit signs during our field visits to the study intersection. We recommend that the Township consider posting speed limit signs more prevalently along the roadway segment, solar-powered driver feedback signs can also be considered. We have observed in the field that roadways which give live driver feedback for approaching vehicle travel speed tend to experience lower speeds than roadway segments which do not;
- It is our recommendation that the Township consider implementing an international crosswalk pattern throughout all its pedestrian crossings. This striping pattern should be comprised of white 24" wide bars, set 4' on center, and no less than 6' tall; we would recommend an 8' tall crossings from curb line to curb line, particularly around the elementary school. This pattern provides greater visibility for both pedestrians and motorists who approach the facility, greater painted surface area provides greater reflectivity during night-time lighting conditions, and due to how the pattern is laid out it may require less upkeep costs for the Township due to reduced wear and tear;
- Additional treatments such as rumble strips, pavement surface treatments (*Safe-T-Grip*), or micro-milling should be considered near the elementary school. This, along with school zone signs, school crossings signs, and school zone flashing signs will make drivers more aware of the adjacent school facilities and help improve safety along the school route;
- We did not note any school zone or school crossing signs at the study intersection. We recommend that the Township consider posting some at this location, considering its proximity to the elementary school; and
- Any school zone striping and signage should be refreshed if already in place or implemented if it not already in place, and striped more prominently in advance of the elementary school. We recommend that the Township work to ensure that only high visibility, MUTCD compliant signs are utilized.

Should you have any questions or require additional information please do not hesitate to contact us at (732) 236-7557.

Very truly yours,

John Jahr, P.T.F., T.S.O.S. Principal Bright View Engineering, LLC 732-236-7557

JJJ/jdr

Https://bvengr.sharepoint.com/sites/bvengr/proj/192554-Forest-Ave-Marion-Rd/6-Reports_Analysis/Forest-Marion-Multi-STOP-08-27-19.docx